

Message Text

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ACTION IO-14

INFO OCT-01 EUR-12 ISO-00 FEA-01 ACDA-12 CIAE-00
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FM AMEMBASSY VIENNA
TO SECSTATE WASHDC PRIORITY 4148
INFO USDOE HQ WASHDC
USDOE HQ GERMANTOWN

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USIAEA

PASS IO/SCT AND NRC

EO 11652: NA
TAGS: AORG, EAID, TECH, IAEA, PARM
SUBJECT: IAEA TECHNICAL ASSISTANCE COMMITTEE MEETING DECEMBER 1, 1977

SUMMARY: AGENCY TECHNICAL ASSISTANCE COMMITTEE (TAC)
WILL BE ASKED TO APPROVE THE PROVISION OF EXPERTS AND
EQUIPMENT VALUED AT DOLS 7,763,500 FOR IAEA PROGRAM OF
TECHNICAL ASSISTANCE FOR 1978. SUBJECT IS DETAILED
TECHNICAL COMMENTS ON INDIVIDUAL PROJECTS BY DEPARTMENT
OF ENERGY AND OTHER INTERESTED AGENCIES, MISSILN RECOMMENDS THAT
U.S. SUPPORT COMMITTEE APPROVAL OF PROGRAM. THE TECHNICAL ASSISTANCE
COMMITTEE AGENDA ALSO INCLUDES CONSIDERATION OF THE REVISED GUIDING
PRINCIPLES AND GENERAL OPERATING RULES TO GOVERN THE
PROVISION OF TECHNICAL ASSISTANCE BY THE AGENCY.
SUBJECT TO CLARIFICATION OF A FEW POINTS, MISSION
RECOMMENDS U.S. SUPPORT D.G.'S RECOMMENDATIONS THAT THE BOARD OF
GOVERNORS APPROVE THE REVISED GUIDING PRINCIPLES. END SUMMARY.

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1. ANNUAL MEETING OF THE TAC OF THE BOARD OF GOVERNORS
WILL BE HELD DECEMBER 1, 1977, TO CONSIDER
DIRECTOR GENERAL'S PROPOSALS FOR EXPERTS AND EQUIPMENT TO BE PRO-
VIDED UNDER IAEA REGULAR PROGRAM OF TECHNICAL ASSISTANCE IN 1978
AS CONTAINED IN DOCUMENT GOV/COM.8/59 AND ADD. 1(COPIES POUCHED TO
DEPARTMENT, DOE AND NRC). TAC WILL CONSIDER CONTENT OF PROPOSED
PROJECTS AND REPORT ITS RECOMMENDATIONS FOR CONSIDERATION

AT MEETING OF BOARD OF GOVERNORS IN FEBRUARY.

2. TAC IS ASKED TO APPROVE THE FOLLOWING RECOMMENDATIONS
BY THE DIRECTOR GENERAL: (A) THAT ASSISTANCE BE
PROVIDED FOR PROJECTS DESCRIBED IN GOV/COM.8/59/ADD. 1.
(B) THAT THE COMMITTEE AUTHORIZE THE DIRECTOR GENERAL
TO CONCLUDE WITH EACH RECIPIENT GOVERNMENT THE
EXCHANGE OF LETTERS PROVIDED FOR IN PARAGRAPH 3
OF GUIDING PRINCIPLES DATED 1960 AND TO TAKE IMMEDIATE
INITIAL STEPS AS MAY BE NECESSARY TO ENABLE THE
PROVISION OF THE ASSISTANCE DESCRIBED IN THE DOCUMENTS
(C) THAT THE COMMITTEE INFORM THE BOARD THAT FUNDS
TOTALING DOLS 7,763,500 WOULD BE REQUIRED TO PROVIDE
ALL THE ASSISTANCE DESCRIBED IN GOV/COM.8/59
BUT AT THE TIME OF THE MEETING OF THE TAC, ONLY DOLS
5,429,000 WAS EXPECTED TO BE AVAILABLE TO FINANCE
SUCH ASSISTANCE, THAT IT IS NOT IMMEDIATELY POSSIBLE
TO FUND FOOTNOTE A PROJECTS TOALLING DOLS 2,334,500
AND THAT THE COMMITTEE RECOMMENDS THAT THE AGENCY MAKE EFFORTS TO
OBTAIN THE EXTRA FUNDS OR IN-KIND CONTRIBUTIONS TO ENABLE
IMPLEMENTATION OF FOOTNOTE A PROJECTS.

3. INCLUSION OF FOOTNOTE A PROJECTS WILL ELIMINATE
NEED FOR THE SECRETARIAT TO GO TO THE BOARD OF
GOVERNORS FOR APPROVAL OF ADDITIONAL PROJECTS IN THE
EVENT THAT RESOURCES IN-KIND OR ADDITIONAL CASH
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CONTRIBUTIONS ARE RECEIVED. THE AGENCY SECRETARIAT HAS INDICATED
ITS INTENTION TO BRING TO THE ATTENTION OF MEMBER STATES THE
EXISTANCE OF APPROVED PROJECTS WHICH EXCEED THE PRESENTLY AVAIL-
ABLE RESOURCES, AS IN THE PAST.

4. BASED ON REVIEW OF REQUESTS BY SECRETARIAT, DG
PROPOSED COMMITTEE APPROVE ASSISTANCE TO 67 MEMBER STATES
AND A MULTISTATE REGIONAL PROJECT COMPRISING 855 MANMONTHS OF
EXPERT SERVICES VALUED AT DOLS 2,922,500 (AT DOLS 3,500 PER MAN-
MONTH, THE SAME UNIT COST AS LAST YEAR), AND EQUIPMENT VALUED AT
DOLS 4,771,000. FOREGOING TOTALS INCLUDE FOOTNOTE A PROJECTS.

5. HEALTH, SAFETY AND SAFEGUARDS: DG STATEMENT NOTES
PARA 6, THAT HEALTH AND SAFETY MESURES WILL BE APPLIED, IN
PROVIDING ASSISTANCE DESCRIBED, IN ACCORDANCE WITH TERMS OA AGENCY'S
SAFETY STANDARDS AND MEASURES (INFCIRC/18/REV.1). GOV/COM.8/59
ALSO INCLUDES THE SENTENCE, THAT: QUOTE IN CASES
WHERE THE PROVISION OF TECHNICAL ASSISTANCE INVOLVES
THE TRANSFER OF TECHNOLOGICAL INFORMATION IN AN
AREA WHERE THE APPLICATIONOF AGENCY SAFEGUARDS WILL
BE REQUIRED, A DRAFT AGREEMENT ON SAFEGUARDS IN
CONNECTION WITH THE TECHNICAL ASSISTANCE WILL BE

SUBMITTED FOR THE CONSIDERATION OF THE BOARD OF GOVERNORS. UNQUOTE. FYI: THIS STATEMENT DOES NOT TAKE INTO ACCOUNT FACT THAT MANY RECIPIENTS ALREADY HAVE NPT OR OTHER APPLICABLE SAFEGUARDS AGREEMENTS. THIS POINT WILL BE CLARIFIED AT TAC. END FYI. MISSION HAS OBTAINED INFORMATION THAT IN THE 1978 PROGRAM, ONLY THE WASTE MANAGEMENT PROJECT IN EGYPT MAY ULTIMATELY REQUIRE A SPECIAL SAFEGUARDS AGREEMENT UNDER THE CRITERIA LAID DOWN IN GOV/1853. MEXICO PROJECT- CONTINUATION OF ASSISTANCE FOR PROPOSED REPROCESSING PILOT PLANT WILL NOT REQUIRE A SEPARATE SAFEGUARDS AGREEMENT FYI: THIS REQUEST PROVIDES FOR EXTENSION OF AN ARGENTINE EXPERT CURRENTLY IN MEXICO. END FYI.

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6. CONDITIONS OF PROVISION: PARA 3 OF 1960 GUIDING PRINCIPLES SPECIFIS THAT IMPLEMENTATION OF TA PROJECTS REQUIRES AN AGREEMENT WITH GOVERNMENT CONCERNED ON THE TERMS AND CONDITIONS UNDER WHICH THE ASSISTANCE IS TO BE PROVIDED. EACH AGREEMENT WILL ALSO INCLUDE UNDERTAKING THAT APPROPRIATE HEALTH AND SAFETY MEASURES BE APPLIED, AND THAT AS STATED IN GOV/COM.8/59 QUOTE ASSISTANCE PROVIDED WILL NOT BE USED FOR THE MANUFACTUER OF ANY NUCLEAR WEAPON OR TO FURTHER ANY OTHER MILITARY PURPOSE OR FOR THE MANUFACTURE OF ANY EXPLOSIVE DEVICE UNQUOTE AND FINALLY A CLAUSE ON SETTLEMENT OF DISPUTES.

7. FINANCING: FUNDS IN THE AMOUNT OF DOLS 5,000,000 ARE TO BE MADE AVAILABLE FROM OPERATING FUND II IN 1978, AND ADDITIONAL DOLS 429,000 IS EXPECTED FROM ESPECIAL CASH CONTRIBUTINNS BY MEMBERS. SOME PROJECTS MAY BE SUBJECT OF OFFERS OF GIFTS-IN-KIND OR EQUIPMENT OR COST-FREE EXPERT SERVICES FROM MEMBER STATS WHICH CAN BE USED IN TA PROGRAM OTHE THAN FOOTNOTE A PROJECTS IN LIEU
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OF OPERATING FUND II RESOURCES (AS IN CASE, FOR EXAMPLE, WITH RESPECT TO U.S. CONTRIBUTIONS IN-KIND FOR TA EACH YEAR.)

8. MISSION SEES LITTLE CHANCE FOR SUBSTANTIVE DIFFERENCES OVER CONTENT OF TA PROGRAM AS PROPOSED. DEBATE WILL PRBABLY REFLECT AGAIN DEVELOPING NATIONS' CONCERN OVER RELATIVE GROWTH OF PROGRAM IMPLEMENTATION COMPRED TO SAFEGUARDS.

9. MISSION RECOMMENDTIONS: MISSION RECOMMENDS THAT INDIVIDUAL PROPOSED PROJECTS BE GIVEN TECHNICAL SCRUTINY BY PROGRAM DIVISIONS OF DOE AND BY OTHER INTERESTED AGENCIES. SUBJECT TO SUCH DETAILED TECHNICAL REVIEW AND COMMET, AS MAY BE PROVIDED AT LATER DATT, MISSION RECOMMENDS U.S. JOIN IN EXPECTED TAC CONSENSUS APPROVING PROPOSED PROGRAM OF EXPERTS AND EQUIPMENT FOR 1978, AND AUTHORIZING DG TO CONCLUDE APPROPRIATE AGREEMENTS AND PROCEED WITH IMPLEMENTATION OF PROJECTS WITOUT DELAY.

10. THE SECOND ITEM ON THE TECHNICAL ASSISTANCE COMMITTEE AGENDA IS THE REVISION OF THE GUIDING PRINCIPLES AND GENERL OPERATING RULES TO GOVERN HE PROVISION

OF TECHNICA O ASSISTANCE BY THE AGENCY AS SET FORTH IN DOCUMENT GOV/COM/.8/60. THIS REVISED DOCUMENT IS THE RESULT OF A SUGGESTION MADE DURING THE A&B COMMITTEE IN MAY 1973 THAT THE GUIDING PRINCIPLES BE BROUGHT UP TT DATE. SEVRAAL DRAFTS OF THE GUIDING PRINCIPLES FOR TECHNICAL ASSISTANCE HAVE BEEN CIRCULATED WITHIN THE AGENCY OVER THE PAST FEW YEARS, BUT THIS IS THE FIRST DRAFT PROPOSED FOR THE APPROVAL OF THE BOARD OF GOVERNORS. THE GUIDING
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PRINCIPLES DOCUMENT INCORPORATES THE RESULTS OF DISCUSSIONS IN THE BOARD OF GOVERNORS AND OTHER

FORA UP TO AND INCLUDING THE COMMENTS OF THE EXPERTS WHO MET IN SEPTEMBER TO ADVISE ON THE AGENCY'S TECHNICAL ASSISTANCE PROGRAM.

11. THE DIRECTOR GENERAL REQUESTS THE TAC RECOMMEND THE BOARD OF GOVERNORS APPROVE THE REVISED GUIDING PRINCIPLES AND THAT THE BOARD REQUEST DIRECTOR GENERAL PUBLISH A REVISED GUIDING PRINCIPLES AS AN INFORMATION DOCUMENT FOR THE NEXT GENERAL CONFERENCE. IMPLEMENTATION IN 1979 TA PROGRAM IS FORESEEN.

12. THE DOCUMENT GOV/COM.8/60 OUTLINES THE GUIDING PRINCIPLES OF THE TECHNICAL ASSISTANCE PROGRAM, THE ELIGIBILITY OF STATE TO RECEIVE TECHNICAL ASSISTANCE, THE SOURCES OF TECHNICAL ASSISTANCE, AGREEMENTS UNDER WHICH TECHNICAL ASSISTANCE IS PROVIDED BY THE AGENCY, AND FORMS OF TECHNICAL ASSISTANCE AND THE SCOPE OF APPLICATION OF THE GUIDING PRINCIPLES. THE DOCUMENT ELABORATES ON THE GENERAL OPERATING RULES OF THE TA PROGRAM WHICH, INTER ALIA, REQUIRES MEMBER COUNTRIES TO MAKE DETAILED REQUESTS FOR TA WHICH ARE THEN DIVIDED INTO TWO SECTIONS: FIRST, FELLOWSHIP REQUESTS WHICH ARE APPROVED BY THE DG AND

SECOND, EXPERT SERVICES AND EQUIPMENT REQUESTS WHICH ARE EXAMINED AND APPROVED ANNUALLY BY THE BOARD OF GOVERNORS. EXPERT SERVICES AND EQUIPMENT REQUESTS MAY BE FOR PERIOD EXCEEDING ONE YEAR. THE TIME TABLE SHOWN IN THE RULES FOR SUBMISSION OF AN ACTION ON REQUESTS HAS BEEN ADVANCED SUBSTANTIALLY ON A RECOMMENDATION OF THE TA EXPERTS GROUP. TA REQUESTS EVALUATION BY SECRETARIAT WILL TAKE PLACE IN THE WINTER AND SPRING RATHER THAN UNCLASSIFIED

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DURING THE SUMMER VACATION SEASON AS IN THE

PAST. THE OPERATING RULES ALSO PROVIDE FOR MODIFICATION IN PROJECTS ALREADY APPROVED, PROVIDED SUCH MODIFICATIONS DO NOT ALTER THE NATURE AND MAJOR OBJECTIVE OF APPROVED PROJECTS, AND A RESERVE FUND TO FINANCE REQUESTS FOR TECHNICAL ASSISTANCE WHICH ARE RECEIVED SUBSEQUENT TO APPROVAL OF THE TECHNICAL ASSISTANCE PROGRAM BY THE BOARD OF GOVERNORS. THE RESERVE WILL BE LIMITED TO NOT MORE THAN 2.5 PERCENT OF THE TECHNICAL ASSISTANCE TO BE PROVIDED FROM THE AGENCY'S OWN RESOURCES. THE FUND MAY ALSO BE APPLIED TO FINANCE ADDITIONAL TECHNICAL ASSISTANCE REQUIRED AS A RESULT

OF MODIFICATIONS IN APPROVED PROJECTS, SO LONG AS SUCH
MODIFICATION DO NOT INVOLVE AN EXPENDITURE OF MORE
THAN DOLS 25,000 AND PROVIDED FURTHER THAT SUCH
MODIFICATIONS ARE NOT OF SUCH NATURE AS TO REQUIRE

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TO SECSTATE WASHDC PRIORITY 4150
INFO USDOE HQ WASHDC
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AN AGREEMENT FOR THE APPLICATION OF SAFEGUARDS.
THE GUIDING PRINCIPLES ALSO PROVIDE THAT THE IAEA
SHALL FOLLOW THE REQUIREMENTS OF THE UNDP WHEN ACTING
AS EXECUTING AGENCY FOR UNDP PROJECTS AND THAT IAEA
TECHNICAL ASSISTANCE SHALL BE COORDINATED WIT
TECHNICAL ASSISTANCE PROVIDED BY OTHER ORGANIZATIONS
OF THE UN SYSTEM.

13. PARAGRAPH 28 OF THE REVISED GUIDING PRINCIPLES
CALLS FOR CANCELLATION AT THE DISCRETION OF THE
DIRECTOR GENERAL AFTER CONSULTAION WITH GOVERNMENTS
CONCERNED OF TECHNICAL ASSISTANCE PROJECT FOR
WHICH NO FUNDS HAVE BEEN OBLIGATED WITHIN TWO YEARS
AFTER PROJECT APPROVAL BY THE BOARD OF GOVERNORS.
MISSION HAS LEARNED THAT THE PHRASE QUOTE AFTER
CONSULTATON WITH THE GOVERNMENT CONCERNED UNQUOTE
IS INTENDED BY THE SECRETARIAT TO MEAN THAT APPROVAL
OF THE GOVERNMENTS CONCERNED IS REQUIRED BEFORE
THE DIRECTOR GENERAL MAY CANCEL A PROJECT. MISSION
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REQUESTS INSTRUCTIONS TO SEEK CHANGE OF LAST SENTENCE,
PARA 28, TO READ QUOTE THE DIRECTOR GENERAL SHALL
ANNUALLY INFORM THE BOARD OF THE RESULTS OF SUCH
CONCULSTATIONS. UNQUOTE. THIS LANGUAGE WILL MAKE IT

POSSIBLE FOR THE BOARD TO EXERCISE SUPERVISION OVER
ADMINISTRATION OF TRA PROGRAM, AND INCREASE LIKELIHOOD
OF CANCELLATION OF THOSE PROJECTS FOR WHICH
IMPLEMENTATION IS UNLIKELY. IT WOULD ALSO ENCOURAGE
RE-EVALUATION OF COSTS OF THOSE PROJECTS NOT CANCELLED.
SLOW IMPLEMENTATION OF AGENCY TECHNICAL ASSISTANCE
PROJECTS HAS OVER THE YEARS CAUSED A BUILD-UP OF
STALE PROJECTS WHICH REMAIN ON THE AGENCY'S RECORES
AS PROJECTS OUTSTANDING BUT FOR WHICH IMPLEMENTATION
IS UNCERTAIN. THIS PROBLEM HAS COME UP IN ATTEMPTING
TO IMPLEMENT PROJECTS FUNDED FROM THE U.S. CONTRIBUTIONS
IN-KIND FOR THE 1975 TECHNICAL ASSISTANCE PROGRAM.
MISSION REQUESTS INSTRUCTIONS TO SPEAK ALONG
FOREGOING LINES.

14. AN INFORMATION DOCUMENT HAS BEEN RECEIVED FOR
THE TAC (GOC/COM.8/62 DATED NOVEMBER 15, 1977),
TECHNICAL ASSISTANCE-STATUS OF IMPLEMENTATION OF
PROJECTS PREVIOUSLY APPRVED. THIS DOCUMENT RESPONDES
TO A RECOMMENDATION OF THE GROUP OF EXPERTS TO ADVISE
ON THE AGENCY'S TECHNICAL ASSISTANCEPROGRAM.
GOV/COM.8/62 SHOWS THE EXPERTS SERVICES AND
EQUIPMENT APPROVED, THE ASSISTANCE IMPLEMENTED AND
THE UNOBLIGAATED PORTION OF THE ASSISTANCE. AS OF
SEPTEMBER 30, 1977, THE BOARD OF GOVERNORS HAS
APPROVED (IN THE YEARS 1972-1977) A TOTAL OF 1,598
MAN-MONTHS OF EXPERTS SERVICES AND THE PORTION
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IMPLEMENTED OR OBLIGATED AMOUNTS TO ONLY 654 MAN-MONTHS
LEAVING AN UNOBLIGATED BALANCE OF 944 MAN-MONTHS.
THE REPORT IDENTIFIES SEVERAL REASONS WHY MAN-MONTHS
REMAIN UNOBLIGATED FOR EXPERTS SERVICES. THE REPORT
ALSO SHOWS THE STATUS OF THE UNOBLIGATED BALANCE IN
RESPECT TO EXPERT SERVICES IN MAN-MONTHS AND THAT
APPROXIMATELY 611 MAN-MONTHS HAVE SOME PROSPECT OF
EVENTUAL IMPLEMENTATION. IN REGARD TO EQUIPMENT
APPROVED, GOV/COM.8/62 SHOWS APPROVALS IN THE
ABOVE MENTINED PERIOD TOTALING DOLS 6,829,075 AND

IMPLEMENTATION OF DOLS 2,425,608, OBLIGATIONS OF
DOLS 2,203,116 AND AN UNOBLIGATED BALANCE OF DOLS

2,201,351 OF WHICH DOLS 514,878 HAVE LITTLE PROSPECT
OF EVENTUAL EXPENDITURE.

15. THE REPORT TAKEN WITH OTHER AVAILABLE INFORMATION
LEADS TO THE CONCLUSION THAT THE FINANCIAL HEALTH OF
THE TA PROGRAM IS NOT GOOD FOR TWO REASONS (A) OPERATING
FUND II CONTAINS LARGE AMOUNTS OF NON-CONVERTIBLE
CURRENCY, AND (B) INFLATION WILL CAUSE PROJECTS
APPROVED A FEW YEARS AGO TO BE UNDERFUNDED AT THE
TIME OF IMPLEMENTATION. INFORMATION ON CURRENT ESTIMATED COSTS
OF UNOBLIGATED PROJECTS AND NATURE OF ASSETS HELD IN OPERATING
FUND SHOULD BE ADDED TO THE REPORT.

16. MISSION REQUESTS INSTRUCTIONS TO PRAISE THE DIRECTOR
GENERAL'S REPORT AS SHEDDING CONSIDERABLE LIGHT ON THE

OPERATIONS OF THE TA DIVISION, BUT TO REQUEST
ADDITION TO THE REPORT BEFORE SUBMISSION TO THE
BOARD OF GOVERNORS IN FEBRUARY OF DATA ON THE EXACT
NATURE OF THE FUNDS AVAILABLE FOR IMPLEMENTATION OF
THE PROGRAM, AND TO REQUEST THAT THE D.G. KEEP OPEN
THE REQUEST IN PARA 2 OF THE DOCUMENT FOR SUGGESTIONS
FOR CHANGES IN REPORT. MISSION ALSO PROPOSED TO
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URGE THAT RECIPIENT COUNTRIES INCREASE THEIR EFFORTS
TO EXPEDITE THE DELIVERY OF TECHNICAL ASSISTANCE
BY THE AGENCY.

17. ACTION REQUESTED: INSTRUCTIONS FOR MEETING. STONE

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Message Attributes

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Subject: IAEA TECHNICAL ASSISTANCE COMMITTEE MEETING DECEMBER 1, 1977 SUMMARY: AGENCY TECHNICAL ASSISTANCE COMMITTEE (TAC) WILL BE ASKED TO APPROVE THE PROVISION OF EXPERTS
TAGS: AORG, EAID, TECH, PARM, US, IAEA
To: STATE
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